

**ASSOCIATION of  
GOVERNMENTS**

**Main Office**

818 West Seventh Street  
12th Floor  
Los Angeles, California  
90017-3435

t (213) 236-1800

f (213) 236-1825

[www.scag.ca.gov](http://www.scag.ca.gov)

**Officers:** President: Gary Ovitt, San Bernardino County • First Vice President: Richard Dixon, Lake Forest • Second Vice President: Harry Baldwin, San Gabriel • Immediate Past President: Yvonne B. Burke, Los Angeles County

**Imperial County:** Victor Carrillo, Imperial County • Jon Edney, El Centro

**Los Angeles County:** Yvonne B. Burke, Los Angeles County • Zev Yaroslavsky, Los Angeles County • Richard Alarcon, Los Angeles • Jim Aldinger, Manhattan Beach • Harry Baldwin, San Gabriel • Todd Campbell, Burbank • Tony Cardenas, Los Angeles • Stan Carroll, La Habra Heights • Margaret Clark, Rosemead • Gene Daniels, Paramount • Judy Dunlap, Inglewood • Rae Gabelich, Long Beach • David Gaffin, Downey • Eric Garcetti, Los Angeles • Wendy Greuel, Los Angeles • Frank Gurulé, Cudahy • Jim Jeffra, Lancaster • Janice Hahn, Los Angeles • Isadore Hall, Compton • Keith W. Hanks, Azusa • José Huizar, Los Angeles • Tom LaBonge, Los Angeles • Paula Lantz, Pomona • Barbara Messina, Alhambra • Paul Nowatka, Torrance • Pam O'Connor, Santa Monica • Bernard Parks, Los Angeles • Jan Perry, Los Angeles • Ed Reyes, Los Angeles • Bill Rosendahl, Los Angeles • Greig Smith, Los Angeles • Tom Sykes, Walnut • Mike Ten, South Pasadena • Tonia Reyes Uranga, Long Beach • Antonio Villaraigosa, Los Angeles • Dennis Washburn, Calabasas • Jack Weiss, Los Angeles • Herb J. Wesson, Jr., Los Angeles • Dennis Zine, Los Angeles

**Orange County:** Chris Norby, Orange County • Christine Barnes, La Palma • John Beauman, Brea • Lou Bone, Tustin • Debbie Cook, Huntington Beach • Leslie Daigle, Newport Beach • Richard Dixon, Lake Forest • Troy Edgar, Los Alamitos • Paul Glaab, Laguna Niguel • Robert Hernandez, Anaheim • Sharon Quirk, Fullerton

**Riverside County:** Jeff Stone, Riverside County • Thomas Buckley, Lake Elsinore • Bonnie Flickinger, Moreno Valley • Ron Loveridge, Riverside • Greg Pettis, Cathedral City • Ron Roberts, Temecula

**San Bernardino County:** Gary Ovitt, San Bernardino County • Lawrence Dale, Barstow • Paul Eaton, Montclair • Lee Ann Garcia, Grand Terrace • Tim Jasper, Town of Apple Valley • Larry McCallon, Highland • Deborah Robertson, Rialto • Alan Wagner, Ontario

**Ventura County:** Linda Parks, Ventura County • Glen Becerra, Simi Valley • Carl Morehouse, San Buenaventura • Toni Young, Port Hueneme

**Orange County Transportation Authority:** Art Brown, Buena Park

**Riverside County Transportation  
Commission:** Robin Lowe, Hemet

**Ventura County Transportation  
Commission:** Keith Millhouse, Moorpark

## MEETING OF THE

# REGIONAL COMPREHENSIVE PLAN TASK FORCE/BENCHMARKS TASK FORCE JOINT MEETING

**Monday, June 11, 2007  
11:00 a.m. – 1:00 p.m.**

## SCAG Offices

**818 West 7<sup>th</sup> Street, 12<sup>th</sup> Floor  
Conference Room Riverside B  
Los Angeles, CA 90017  
213.236.1800**

If members of the public wish to review the attachments or have any questions on any of the agenda items, please contact Deby Salcido at 213.236.1993 or [salcido@scag.ca.gov](mailto:salcido@scag.ca.gov)

Agendas and Minutes for the Regional Comprehensive Plan Task Force are also available at:

[www.scag.ca.gov/committees/rcp.htm](http://www.scag.ca.gov/committees/rcp.htm)

SCAG, in accordance with the Americans with Disabilities Act (ADA), will accommodate persons who require a modification of accommodation in order to participate in this meeting. If you require such assistance, please contact SCAG at (213) 236-1868 at least 72 hours in advance of the meeting to enable SCAG to make reasonable arrangements. To request documents related to this document in an alternative format, please contact (213) 236-1868.

# REGIONAL COMPREHENSIVE PLAN / BENCHMARKS TASK FORCE

## AGENDA

June 11, 2007

### 1.0 CALL TO ORDER

Honorable  
Pam O'Connor, Chair/  
Honorable  
Ron Loveridge, Chair

### 2.0 PUBLIC COMMENT PERIOD

Members of the public desiring to speak on an agenda item or items not on the agenda, but within the purview of the Committee, must fill out and present a speaker's card to the Assistant prior to speaking. A speaker's card must be turned in before the meeting is called to order. Comments will be limited to three minutes. The chair may limit the total time for all comments to twenty (20) minutes.

### 3.0 REVIEW and PRIORITIZE AGENDA ITEMS

### 4.0 GOALS FOR MEETING

### 5.0 ACTION ITEMS

#### 5.1 Review RCP Update and Draft Goals and Outcomes for Energy, Open Space, and Solid Waste Attachment

Doug Kim  
SCAG Consultant  
Ping Chang  
SCAG Staff

45 Minutes

Staff will present the Draft Goals and Outcomes for consideration.

#### **Recommended Action:**

Review and forward recommendations to The Energy and Environment Committee.

### 6.0 INFORMATION ITEMS

#### 6.1 RCP Schedule

Doug Kim  
SCAG Staff

10 Minutes

Staff will provide an overview of the RCP Schedule.



# REGIONAL COMPREHENSIVE PLAN/BENCHMARKS TASK FORCE

## AGENDA

---

7.0 CHAIR'S REPORT

Honorable  
Pam O'Connor, Chair/  
Honorable  
Ron Loveridge, Chair

8.0 STAFF REPORT

9.0 FUTURE AGENDA ITEMS

10.0 ANNOUNCEMENTS

11.0 ADJOURNMENT



SOUTHERN CALIFORNIA  
ASSOCIATION of GOVERNMENTS

# REPORT

---

**DATE:** June 11, 2007

**TO:** Regional Comprehensive Plan Task Force/Benchmarks Task Force

**FROM:** Doug Kim, SCAG Consultant, (213) 236-1967, kimd@scag.ca.gov

**SUBJECT:** Review RCP Update and Draft Goals and Outcomes for Energy, Open Space, and Solid Waste

---

**RECOMMENDED ACTION:**

Review and forward recommendations to the Energy and Environment Committee

**BACKGROUND:**

Staff will present the draft goals and outcomes for consideration. The three chapters of the Regional Comprehensive Plan to be discussed include Energy, Open Space and Solid Waste.

The following attachments include:

- PowerPoint Presentation
- RCP Energy Chapter Draft Goals, Outcomes and Action Plan
- RCP Open Space Chapter Draft Goals, Outcomes and Action Plan
- RCP Solid Waste Chapter Draft Goals, Outcomes and Action Plan

# **JOINT MEETING**

## **RCP Task Force and Benchmarks Task Force**

**June 11, 2007**



**Helping Communities Achieve A Sustainable Future**

# **GOALS FOR THIS MEETING**

- **Relationship of the Regional Comprehensive Plan (RCP) to the State of the Region (SOR)**
- **Integrating the RCP Into the SOR**
- **Overview of the RCP**
- **Initial RCP Goals and Outcomes**



**Helping Communities Achieve A Sustainable Future**

## RELATIONSHIP OF RCP & SOR

- **Regional Comprehensive Plan**
  - Six-county General Plan focused on nine resource areas
  - **Vision**
    - Balance resource conservation, economic vitality, quality of life priorities
    - Meet the needs of the present without compromising the future
    - “Helping Communities Achieve a Sustainable Future”
  - **Guiding Principles**
    - Mobility, livability, prosperity, sustainability
  - **Goals**
  - **Outcomes**
  - **Action Plan**
  - To be updated regularly with Regional Transportation Plan



**Helping Communities Achieve A Sustainable Future**

## RELATIONSHIP OF RCP & SOR

- **State of the Region**
  - Assess the region's progress relative to the current Regional Comprehensive Plan and Guide
  - Assess the region's progress relative to other large metros and the nation
  - Explore dynamics at work in the region and the implications
  - Include economy, housing, transportation, air quality, water, solid waste and energy
  - Also include education & crime (not part of the new RCP)
  - But currently not include land use, open space, security
  - Include 2-3 guest essays each year on key issues
  - Annual release through a press conference



**Helping Communities Achieve A Sustainable Future**

## RELATIONSHIP OF RCP & SOR

- **RCP Serves as a Roadmap**
  - Identifies long-term sustainability-based Goals
  - Specifies Outcomes that define success
  - Updated regularly
  - Initially sets out several areas of research and data needs
- **SOR Annually Evaluates**
  - How we're doing in several environmental and socio-economic areas (Report card)
  - Progress toward goals of RCP (SOR Report)
  - Other indicators not identified in RCP
  - Recommendations for the next year ("Homework")



**Helping Communities Achieve A Sustainable Future**

## INTEGRATING RCP INTO SOR

- **RCP Scheduled for Adoption in December 2007**
- **2007 SOR to be Released in Dec 2007**
  - Too early to incorporate RCP
- **2008 SOR Released in Dec 2008**
  - First opportunity to tie RCP's Outcomes to the SOR's evaluation of how we're doing



**Helping Communities Achieve A Sustainable Future**

# REGIONAL




## Comprehensive Plan

- Open Space & Habitat
- Land Use
- Air Quality
- Water
- Energy
- Solid Waste
- Security & Emergency Preparedness
- Economy
- Transportation

Helping Communities Achieve A Sustainable Future

## CONNECTING THE DOTS

- **Vision**
  - Balances resource conservation, economic vitality, quality of life priorities
  - Meets the needs of the present without compromising the future
- **Guiding Principles**
  - Mobility, livability, prosperity, sustainability
- **Goals**
- **Outcomes**
- **Action Plan**



**Helping Communities Achieve A Sustainable Future**



# GOALS

- Each chapter incorporates RCP's guiding principles
- Focus on defining a sustainability goal(s)
- Example: Preserve critical habitat and wildlife corridors to ensure that existing flora and fauna can survive and prosper



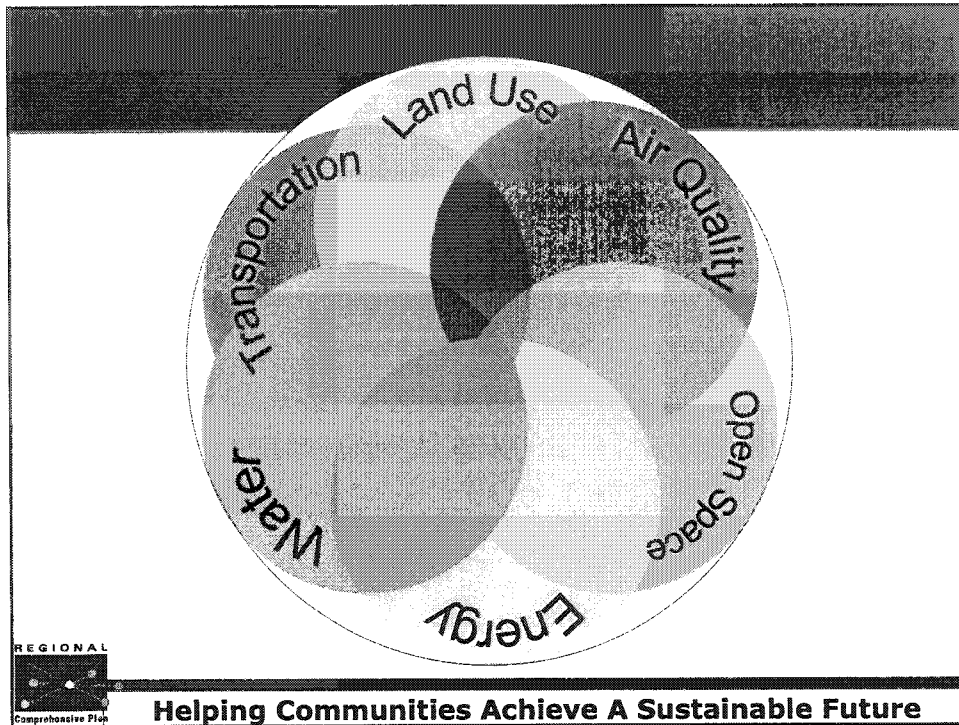
**Helping Communities Achieve A Sustainable Future**

# OUTCOMES

- Ideally quantitative targets that define progress towards goals
- Outcomes should:
  - Be clearly defined
  - Capable of being monitored
  - Strong link to sustainability goals
  - Often build on SOR indicators
- Example: Increase protected natural lands by 700,000 acres by 2035 over 2007 levels



**Helping Communities Achieve A Sustainable Future**



## OUTCOMES

- RCP tries to prioritize policies, programs, and plans that have multiple benefits
- Example: Ideal open space projects will have direct or indirect benefits for:
  - Water quality
  - Water supply
  - Air quality
  - Energy



Helping Communities Achieve A Sustainable Future

# ACTION PLAN

- **Key to implementation**
- **Two elements**
  - **Constrained policies**
    - Near-term feasible policies for SCAG and stakeholders
    - Basis for SCAG IGR comments
    - Unlikely to meet RCP's vision, guiding principles, sustainability goals and outcomes
  - **Strategic initiatives**
    - Unconstrained strategies that need political will, funding, enabling legislation, etc.
    - Likely the key to achieving RCP's sustainability goals and outcomes



**Helping Communities Achieve A Sustainable Future**

# PRELIMINARY GOALS AND OUTCOMES

- **Nine chapters to be reviewed by RCP Task Force over three months**
- **This month**
  - **Energy**
  - **Open Space**
  - **Solid Waste**
- **Preliminary Action Plans**



**Helping Communities Achieve A Sustainable Future**

# ENERGY

- **Goals**
- **Outcomes**
- **Action Plan (partial)**
  - **Constrained Policies**
  - **Strategic Initiatives**



**Helping Communities Achieve A Sustainable Future**

# OPEN SPACE

- **Goals**
- **Outcomes**
- **Action Plan (partial)**
  - **Constrained Policies**
  - **Strategic Initiatives**



**Helping Communities Achieve A Sustainable Future**

# SOLID WASTE

- **Goals**
- **Outcomes**
- **Action Plan (partial)**
  - **Constrained Policies**
  - **Strategic Initiatives**



**Helping Communities Achieve A Sustainable Future**

# NEXT STEPS

- **Jul-Aug** RCP Task Force Considers  
Other Chapter Goals, Outcomes  
Updates to Benchmarks Task force  
Benchmarks Task Force Considers  
2007 Draft Findings
- **Aug** Policy Committees Review RCP
- **Sept** Benchmarks Task Force Develops Report Card
- **Oct** Draft RCP Released
- **Nov** SOR Briefing to CEHD
- **Dec** RCP Adopted  
2007 SOR to RC and Release



**Helping Communities Achieve A Sustainable Future**

**RCP Energy Chapter**  
Draft Goals, Outcomes and Action Plan  
June 11, 2007

## **Goals**

**1. *Reduce our region's consumption of non-renewable energy by:***

- Supplying the energy needs of the region today in a way that reduces the negative environmental impacts, social inequities, and economic hardship on future generations;
- Supplying the energy needs of the region in a way which acknowledges that fossil fuels are finite resources;
- Providing strategies to address the major global and regional impacts of fossil fuel use on the environment, climate change and health; and
- Developing the infrastructure and social capital to adapt to a future energy economy with a constrained supply. The most pressing shift will need to occur in our transportation modes. For personal travel, this includes, expanding options to take transit, carpool, walk and use highly efficient vehicles. Our population should shift to city centers, requiring dense, mixed-use development.

**2. *Increase the share of renewable energy in the region by:***

- Ensuring the resiliency of the region's economy by encouraging and supporting an alternative fuel infrastructure; and
- Developing alternative energy sources that reduce the amount of carbon dioxide emitted through the combustion of fossil fuels.

## **Outcomes**

**1. *Decrease the region's consumption of fossil fuels 25% from 1990 levels by 2020.***

**2. *Increase the share of renewable energy generation in the region to 20% by 2010.***

## **Action Plan (Partial)**

### **Constrained Policies**

- The Federal Government should increase Corporate Average Fuel Economy (CAFE)

- The State should implement Governor's proposed low carbon fuel standard
- SCAG shall promote incentives for alternative fuel vehicles and equipment
- SCAG shall advocate for strategies and legislation that address an energy constrained future
- Local Governments should align streets for best solar access

### **Strategic Initiatives**

- Local governments should alter zoning to improve jobs/housing balance
- Implement congestion pricing
- SCAG shall collect and monitor energy data; make it publicly available

**RCP Open Space Chapter**  
Draft Goals, Outcomes and Action Plan  
June 11, 2007

## **Natural Lands**

### **Goals**

Ensure a sustainable ecology by protecting and enhancing the region's open space infrastructure and mitigate growth and transportation related impacts to natural lands by:

- Conserving natural lands that are necessary to preserve the ecological function and value of the region's ecosystems;
- Conserving wildlife linkages as critical components of the region's open space infrastructure;
- Coordinating transportation and open space to reduce transportation impacts to natural lands.

### **Outcomes**

1. By 2035, increase the amount of protected open space in the region by at least 700,000 acres of natural lands that include important wildlife linkages, have special status habitats or species and/or buffer protected natural lands from development. The number of acres protected would be roughly proportionate to the urban footprint of the 2004 RTP.
2. By 2012, have in place approved conservation strategies for all regionally significant wildlife linkages.

## **Action Plan (Partial)**

### **Constrained Policies**

- SCAG shall set up a clearinghouse of important GIS data used for open space planning. SCAG shall maintain and update the regional open space database, track open space conservation and development in the region provide annual updates on conservation efforts as part of the State of the Region.
- SCAG shall work with local governments and conservation organizations to promote coordinated mitigation programs for regional projects and establish the basis for inter regional conservation strategies.
- SCAG will work with CTCs to ensure that at least one acre of unprotected open space is permanently conserved for each acre of open space developed as a result of growth that accompanies transportation projects/improvements.

### **Strategic Initiatives**

- The State should establish an institutional framework that would allow SCAG to oversee the natural lands conservation program.
- SCAG should have an open space funding program in place and have established a separate non profit entity to oversee funding for conservation compacts or conservation opportunities pursued by SCAG.

## **Community Open Space**



## **Goals**

Enhance the region's parks, trails and community open space infrastructure to support the aesthetic, recreational, and quality-of-life needs, providing the highest level of service to our growing region by:

- Creating new community open space that is interconnected, accessible, equitably distributed and provides public health benefits.
- Improving existing community open space through urban forestry and other programs that provide environmental benefits.

## **Outcomes**

1. By 2035, all SCAG subregions have community open space systems that have an "above average" level of service (LOS).
2. An "above average" LOS for community open space, by 2012, in areas that participated in SCAG's 2% Strategy demonstration projects.
3. From 2007 conditions, increase the percentage of transit trips that can access community open space in one hour or less by 2012.

## **Action Plan (Partial)**

### **Constrained Policies**

- SCAG shall establish a LOS methodology for community open space and set a standard for acceptable LOS.
- SCAG shall require all Compass 2% strategy demonstration projects initiated after approval of the 2007 RCP to include a strategy for providing and conserving open space in or near demonstration projects.
- SCAG shall encourage local jurisdiction to prepare a Needs Assessment to determine the adequate community open space levels for their areas.

### **Strategic Initiatives**

- Revise the *CEQA Guidelines* to ensure that the LOS paradigm is a recognized tool for planning and evaluating community open space.
- Local governments should revise their General Plans to ensure that the LOS paradigm is a recognized tool for planning and evaluating community open space.

## **Agricultural Lands**

### **Goals**

Preserve the productivity and viability of the region's agricultural lands while supporting a sustainable economy and region by:

- Maintaining a viable level of agriculture to support economic and food supply needs for the region while supporting sustainable energy, air quality, and transportation policies;
- Promote and support a strong locally-grown food system by encouraging community farming and developing cooperative farming initiatives that use sustainable farming practices.

**Outcomes**

1. At least 6,500 acres enrolled in a new regional farmland conservation program and no net loss of farmlands enrolled the regional program through 2035.
2. Develop an outcome that focuses on locally grown food consumed in the region.
3. Develop an outcome that focuses on the number of farmers using sustainable farming practices.

**Action Plan (Partial)****Constrained Policies**

- SCAG shall work with the agriculture community and other interested parties to establish a regional Farmland Conservation Strategy.
- SCAG will use its IGR process to flag projects with potentially significant impacts to important farmlands and recommend impact avoidance and mitigation measures.
- SCAG shall develop a measure to evaluate food miles.<sup>1</sup>

**Strategic Initiatives**

- The State should pass legislation to reform the Williamson Act or replace it with new initiatives and incentives to prevent the continued urbanization of existing farmlands.

---

<sup>1</sup> food mile is the distance food travels from where it is grown or raised to where it is ultimately purchased by the consumer or other end-user

**RCP Solid Waste Chapter**  
Draft Goals, Outcomes and Action Plan  
June 11, 2007

## **Goal**

***A Zero Waste<sup>1</sup> region that conserves our natural resources, reduces our reliance on landfills, and creates new economic opportunities by:***

- Increasing waste reduction and waste prevention efforts.
- Increasing source reduction and distributing responsibility for waste on both consumers and producers.
- Increasing reuse and recycling programs which will in turn create a more stable recycling market.
- Supporting conversion technologies that turn waste into useful products.

## **Outcomes**

- ***All SCAG region jurisdictions should meet a 30% waste disposal rate by 2035 to minimize landfilling.***
- ***Make conversion technologies available as a diversion strategy in the next five years.***
- ***Site one or more conversion technology facilities in the SCAG region by 2035.***

## **Action Plan (Partial)**

### **Constrained Policies**

- Local governments, SCAG, the State and the Federal government should support and promote CIWMB actions that assist in the development of viable, sustainable recycling markets and stimulate local, national, and international markets for recycled commodities. *CIWMB currently has a Recycling Market Development Zone (RMDZ) program that provides loans and technical assistance to businesses located in a specific zone that use materials from the waste stream to manufacture their products.*
- The State should establish policies that provide (a) diversion credit for beneficial use of post-recycled solid waste residuals managed at non-burn conversion technology facilities, and (b) separate and remove conversion technologies from the definition of "transformation."

---

<sup>1</sup> Zero Waste does not assume that 100% of waste is ultimately diverted from landfills. Rather, it is a whole system approach that aims to completely change the way materials flow through society with a goal of no waste being generated.

- SCAG shall encourage all levels of government to advocate for source reduction and waste prevention. *Source reduction or waste prevention includes actions to reduce waste at the source. Products with less packaging, eliminating unwanted mail before it is sent, and reusing or recycling items instead of disposing of them are all ways to prevent waste.*
- SCAG shall advocate for the elimination of unnecessary duplication and/or restrictive regulations that hinder recycling, reuse, composting and conversion of solid waste.
- SCAG shall support and encourage state legislative and CIWMB administrative actions redefining conversion technologies as a diversion strategy and developing CT facilities in the SCAG region.

### **Strategic Initiatives**

- Federal, state, and local governments should institute initiatives that require companies to internalize environmental damage costs associated with their products such as:
  - Adding a levy, quota, or ban on one-way beverage containers or require the use of refillable beverage containers only.
  - Banning construction and demolition materials from landfills.
  - Creating incentives for packaging manufacturers to design for the environment and support the development of infrastructure and markets for the recycling of their products.